"We have meanwhile set up a process and there are also independent institutions monitoring which objectives of our G7 meetings we actually achieve. When it comes to these goals we have a compliance rate of about 80%, according to the University of Toronto. Germany, with its 87%, comes off pretty well. That means that next year too, under the Japanese G7 presidency, we are going to check where we stand in comparison to what we have discussed with each other now. So a lot of what we have resolved to do here together is something that we are going to have to work very hard at over the next few months. But I think that it has become apparent that we, as the G7, want to assume responsibility far beyond the prosperity in our own countries. That’s why today’s outreach meetings, that is the meetings with our guests, were also of great importance.”

Chancellor Angela Merkel, Schloss Elmau, 8 June 2015

G7 summits are a moment for people to judge whether aspirational intent is met by concrete commitments. The G7 Research Group provides a report card on the implementation of G7 and G20 commitments. It is a good moment for the public to interact with leaders and say, you took a leadership position on these issues — a year later, or three years later, what have you accomplished?

Achim Steiner, Administrator, United Nations Development Programme, in G7 Canada: The 2018 Charlevoix Summit
Contents

Preface ................................................................................................................................................................... 3
Research Team..................................................................................................................................................... 4
Executive Summary........................................................................................................................................... 6

The Interim Compliance Score ........................................................................................................................ 6
Compliance by Member ....................................................................................................................................... 6
Compliance by Commitment .............................................................................................................................. 6
The Compliance Gap Between Members ......................................................................................................... 6
Future Research and Reports ............................................................................................................................. 6

Table A: 2019 Priority Commitments Selected for Assessment .................................................................... 7
Table B: 2019 G7 Biarritz Interim Compliance Scores .................................................................................... 9
Table C: 2019 G7 Biarritz Interim Compliance Scores by Member .............................................................. 10
Table D: 2019 G7 Biarritz Interim Compliance Scores by Commitment ...................................................... 11

1. Digital Economy: Digital Infrastructure ...................................................................................................... 12
2. Digital Economy: Digital Democracy ........................................................................................................... 23
3. Digital Economy: Artificial Intelligence ...................................................................................................... 37
4. Gender: Gender Equality ............................................................................................................................... 50
5. Gender Affirmative Finance Action for Women in Africa .......................................................................... 70
6. Gender: Women’s Entrepreneurship in Africa ............................................................................................. 83
7. Gender: STEM Education .............................................................................................................................. 99
8. Regional Security: Iran .................................................................................................................................. 112
11. Development: G5 Sahel ............................................................................................................................... 157
12. Development: Sustainable Development Goals .......................................................................................... 171
13. Development: Entrepreneurship in Africa .................................................................................................. 191
14. Trade: World Trade Organization Reform .................................................................................................. 201
15. Trade: Tax Policy .......................................................................................................................................... 209
16. Health: Primary Health Care ....................................................................................................................... 221
17. Health: Universal Health Coverage ........................................................................................................... 235
18. Health: Mental Health ................................................................................................................................... 269
19. Environment: Biodiversity ........................................................................................................................... 284
21. Education: G5 Sahel .................................................................................................................................... 308
13. Development: Entrepreneurship in Africa

“We reiterate our willingness to continue to develop entrepreneurship and private sector youth employment in Africa through multilateral initiatives, such as the G20 Compact with Africa and other bilateral initiatives supported by individual G7 members.”

_Biarritz Declaration for a G7 and Africa Partnership_

<table>
<thead>
<tr>
<th>Assessment</th>
<th>No Compliance</th>
<th>Partial Compliance</th>
<th>Full Compliance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Canada</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>France</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Germany</td>
<td></td>
<td>+1</td>
<td></td>
</tr>
<tr>
<td>Italy</td>
<td>−1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Japan</td>
<td></td>
<td>+1</td>
<td></td>
</tr>
<tr>
<td>United Kingdom</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>United States</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>European Union</td>
<td></td>
<td>+1</td>
<td></td>
</tr>
<tr>
<td>Average</td>
<td>+0.25 (63%)</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Background

With the youngest population in the world, 11 million youth without work and millions more considered to be “working poor,” African youth unemployment threatens economic growth prospects of the continent. According to the International Labour Organization, of the 38.1 per cent estimated total working poor in sub-Saharan Africa, young people account for 23.5 percent. Coupled with the fact that Africa also has the fastest growing population in the world, G7 members recognise that “fighting inequality, strengthening governance and promoting inclusive sustainable economic growth, in the framework of a prosperous global economy, and social development are key elements of stability and peace, and are fundamental to ensuring a shared and prosperous future” for all citizens. Within this context, G7 members reiterate their commitment to support Africa’s priorities based on equal partnership and common goals, taking into account improved competitiveness and business environments across Africa.

In July 2005 during the Gleneagles Summit, former UK Prime Minister, Tony Blair, stated in the final press conference the G8 support pledged to African states through the African Partners Forum and a Joint Action Plan. Furthermore, G8 members agreed further measures to promote better governance, stability and peace that is needed for the private sector to grow and create jobs. In addition, members pledged to “support investment, enterprise development and innovation” as well as “youth employment, including vocational education and training relevant to market demands.”

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In May 2007, at the Heiligendamm Summit, this was again underscored in the Summit declaration on Africa, whereby it stated G8 commitment to investing in private sector growth, small and medium-sized enterprises, and to reduce the cost of doing business on the continent.\textsuperscript{1236}

In May 2017 during the Taormina Summit, United Nations Secretary General Antonio Guterres stated to G7 leaders that “High levels of youth unemployment are not only a tragedy for young people themselves, but can also undermine development and generate frustration and alienation that, in turn, can become a threat to global peace and security.”\textsuperscript{1237} He stressed the need to educate women and girls and called for “moving manufacturing and traditional activities, such as agriculture, higher up the global value chain, as well as investing in infrastructure that links regions, countries and communities.”\textsuperscript{1238} According to Guterres, the international community needs to help the continent adapt as it heads for a new wave of industrialization.\textsuperscript{1239}

In July 2017, under the G20 presidency of Germany, the G20 Compact for Africa was launched with the aim to increase of private investment through substantial improvements of the macro, business and financing frameworks.\textsuperscript{1240} Furthermore, the G20 Compact brings together “reform-minded African countries, international organizations and bilateral partners to coordinate country-specific reform agendas, support respective policy measures and advertise investment opportunities to private investors.”\textsuperscript{1241}

**Commitment Features**

At Biarritz, G7 members pledged their continued commitment to develop entrepreneurship and private sector youth employment in Africa through multilateral and bilateral initiatives. In this regard, the commitment is seen to have four parts, which will measure final compliance.

The first two parts both involve “entrepreneurship” in Africa. Entrepreneurship is defined “as the effort of an individual or group of individuals makes to initiate an economic activity under a legal form of business within the formal sector.”\textsuperscript{1242} The G7 leaders have committed to “developing” entrepreneurship. This will be understood as helping African countries to create a business environment that is conducive to entrepreneurship.\textsuperscript{1243} One aspect of this environment is whether there is a stable macroeconomic environment. Sound fiscal and monetary policies are necessary so that firms can predictably make the long-term investments necessary for expanding a firm. A second aspect of the environment are the policies and regulations. This can include competition policies


\textsuperscript{1240} G20 Compact with Africa, 8 July 2017. Access Date: 15 October 2019. https://www.compactwithafrica.org/content/compactwithafrica/home/about.html

\textsuperscript{1241} G20 Compact with Africa, 8 July 2017. Access Date: 15 October 2019. https://www.compactwithafrica.org/content/compactwithafrica/home/about.html


which protect entry firms from unfair competition by incumbent firms, financial market regulations that ensure entrepreneurs have access to financing, and labour policies that ensure entrepreneurs have ready access to the labour force. By designing them with entrepreneurs in mind, these policies and regulations should avoid becoming a burden that adversely affects entrepreneurial activity. A third aspect of this environment is education and training. The formal education system could provide access to information, skills and expertise relating to entrepreneurship. There can also be training programs outside of the formal education system that provides similar access. A final aspect of the environment are programmes introduced specifically to promote entrepreneurship.1244

What divides the commitment to “develop entrepreneurship” into two parts is whether the development is achieved through multilateral initiatives or bilateral initiatives. Multilateral initiatives involve more than two countries.1245 One example is the G20 Compact with Africa. This initiative brings together governments, would-be investors, and international organizations to tackle impediments to private investment in Africa. Interested African countries choosing to participate first engage with international organizations to discuss objectives and possible national priorities and contributions. In the second step, countries work with international organizations to create individual Investment Prospectuses for reform and measures to better mobilize private investment.1246 In both these steps, countries work with international organizations, which are formed by more than two participating countries. Bilateral initiatives on the other hand involve only two countries, one being a G7 member and the other being an African country.

The latter two parts both involve private sector youth employment in Africa. “Private sector” is defined as businesses owned or controlled by individuals rather than by the government.1247 The goal is to encourage such businesses to provide meaningful employment for African youth, those aged 15 to 24.1248 Measures designed to address short-term issues could include tackling weak aggregate demand, tackle demand-side barriers such as high labour costs, and encouraging employers to expand quality apprenticeship and internship programmes. Measures designed to address long-term issues can include strengthening the education system to prepare young people for the labour market, strengthening vocational education and training for youth already in the labour market, assisting the transition from education to work, and by introducing policies that provide employment protection.1249 Similar to the commitment to “develop entrepreneurship,” the commitment to “develop private sector youth employment” is divided into two parts. Development can occur through multilateral initiatives or bilateral initiatives.

To achieve full compliance, a G7 member must take strong action in most aspects of these compliance. Specifically, they need to strongly meet at least three of the four parts of this commitment. For example, a G7 member that introduces both multilateral and bilateral initiatives to promote entrepreneurship along with bilateral initiatives to promote private sector youth employment would be fully complying with its commitment. Compliance does not require new

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1246 G20 Compact with Africa, 8 July 2017. Access Date: 15 October 2019. https://www.compactwithafrica.org/content/compactwithafrica/home/about.html
1247 Types of Business Organisations, BBC. Access Date: 19 November 2019. https://www.bbc.co.uk/bitesize/guides/zpx7gdm/revision/1
initiatives as the wording of the commitment includes the word “continue.” A member will receive partial compliance if they meet two of the four parts of this commitment. For example, a G7 member that introduces both multilateral and bilateral initiatives to promote entrepreneurship but no initiatives on private sector youth employment would be partially complying with the commitment. Finally, no compliance will be given to a G7 member that introduces initiatives on only one or two of the four parts of this commitment.

**Scoring Guidelines**

<table>
<thead>
<tr>
<th>Score</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>-1</td>
<td>The G7 member has helped to develop in Africa LESS THAN TWO of the following four parts: entrepreneurship through bilateral actions, entrepreneurship in through multilateral actions, private sector youth employment in through bilateral actions, and private sector youth employment through multilateral actions.</td>
</tr>
<tr>
<td>0</td>
<td>The G7 member has helped to develop in Africa TWO of the following four parts: entrepreneurship through bilateral actions, entrepreneurship in through multilateral actions, private sector youth employment in through bilateral actions, and private sector youth employment through multilateral actions.</td>
</tr>
<tr>
<td>+1</td>
<td>The G7 member has helped to develop in Africa MORE THAN TWO of the following four parts: entrepreneurship through bilateral actions, entrepreneurship in through multilateral actions, private sector youth employment in through bilateral actions, and private sector youth employment through multilateral actions.</td>
</tr>
</tbody>
</table>

**Canada: 0**

Canada has partially complied with its commitment to take bilateral or multilateral action to support both youth employment and entrepreneurship in Africa.

On 26 August 2019, the Canadian government announced it will invest CAD9.5 million to Mozambique for the initiative, Empowering Adolescent Girls to Learn and Earn (EAGLE). This project is located throughout six districts of the Manica and Sofala provinces in Mozambique. EAGLE is designed to increase economic empowerment through expanding literacy, numeracy and skills development of 3,000 adolescent mothers and girls with HIV/AIDS or disabilities.

On 26 August 2019, Canada announced that it will invest CAD12.5 million to the African Guarantee Fund towards Affirmative Finance Action for Women in Africa (AFAWA). Canada’s investment in AFAWA will improve access to finance for women entrepreneurs in Africa. AFAWA is led by the African Development Bank, and seeks to change the banking and financial climate for women entrepreneurs in Africa.

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Canada has partially complied with its commitment as it has support private sector youth employment through bilateral actions and entrepreneurship through multilateral actions. Canada however has not supported private sector youth employment through multilateral actions, nor has it supported entrepreneurship through bilateral actions.

Thus, Canada receives a score of 0.

*Analyst: Lisa Hub

**France: 0**

France has partially complied with its commitment to work with the African continent in supporting youth employment and entrepreneurship in Africa.

On 24 August 2019, French President Emmanuel Macron and G7 members leaders approved a financial package totalling USD251 million to support the African Development Bank (AfDB)’s Affirmative Finance Action for Women in Africa (AFAWA) initiative to support women entrepreneurs in Africa. The AFAWA programme aims to work with African banks to establish a financing mechanism for African women entrepreneurs.1256

On 28 October 2019, AfDB partnered with the Association for the Right to Economic Initiatives (ADIE) to support a study on informal workers in the neighborhoods of New Caledonia.1257 It aims to quantify the informal economy and promote entrepreneurship in the region.1258

On 9 December 2019, the Agence Francaise de Developpement (AFD) launched a new EUR15 million seed fund to expand Africa’s digital ecosystem and support African start-ups.1259 This Digital Africa seed fund is part of the Choose Africa initiative through which AFD Group has committed to allocating EUR2.5 billion to African start-ups and small and medium-sized enterprises by 2022.1260 The Digital Africa seed will finance six programs, including two professionalization and capacity building programs, to accompany and fund digital start-ups.

France has partially complied with its commitment as it has supported entrepreneurship through both bilateral and multilateral actions. However, France has not taken action of private sector youth employment.

Thus, France receives a score of 0.

*Analyst: Minh-Anh (Mia) Nguyen

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**Germany: +1**

Germany has fully complied with its commitment to work with the African continent in supporting youth employment and entrepreneurship in Africa.

On 6 June 2019, the German Federal Ministry for Economic Cooperation and Development (BMZ) in partnership with German software company SAP announced plans create 450 jobs for highly qualified personnel in the IT sector in ten African countries. The collaboration, will target 600 unemployed university graduates who will undergo a three-month training programme, followed by assistance to help them find jobs in local companies. The programme will cover Algeria, Angola, Côte d’Ivoire, Egypt, Ethiopia, Ghana, Kenya, Morocco, Nigeria and Tunisia.1261

On 14 August 2019, Development Minister Gerd Müller reiterated Germany’s support during his visit to Central and East Africa that “In Rwanda, we are actively involved in helping to facilitate more private sector investment and improve vocational education and training.”1262

On 18 November 2019, BMZ launched the Africa Cloud initiative, which offers e-learning opportunities to young people in remote and rural areas of Africa. The content of these courses, aimed at vocational trainers, young farmers and digital entrepreneurs, will be developed locally and can be downloaded onto a computer or smartphone, with local partners and a coach offering learners support.1263

On 19 November 2019, Development Minister Gerd Müller announced the signing of new reform partnership agreements with Senegal and Ethiopia, focussed on ownership, private investment, vocational education and employment, so as to make sure that Africa’s young people have a future in Africa. Funding under this agreement will be disbursed once agreed reforms have been implemented.1264

Germany has fully complied with its commitment to work with the African continent in supporting youth employment and entrepreneurship in Africa through both bilateral and multilateral initiatives.

Thus, Germany receives a score of +1.

*Analyst: Minh-Anh (Mia) Nguyen*

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No bilateral nor multilateral action has been taken to support either youth employment or entrepreneurship in Africa.\textsuperscript{1265}

Thus, Italy has been awarded a score of $-1$.

\textit{Analyst: Matthew Kieffer}

\textbf{Japan: +1}

Japan has fully complied with its commitment to take bilateral or multilateral action to support both youth employment and entrepreneurship in Africa.

On 30 August 2019, Japan announced in the Yokohama Declaration that the country will continue to provide business training through the African Business Education Initiative for Youth (ABE Initiative), in order to strengthen micro, small and medium-sized enterprises in Africa for job creation and entrepreneurship.\textsuperscript{1266} Japan also announced its support to African students in Japan and ABE Initiative graduates in finding employment in Japanese companies.\textsuperscript{1267}

On 30 August 2019, Japan announced in the Yokohama Declaration that the country will continue to develop Africa's private sector prioritizing youth and women's entrepreneurship at the 2019 Tokyo International Conference on African Development (TICAD7).\textsuperscript{1268}

On 30 August 2019, Japan confirmed its contribution to the African Guarantee Fund towards Affirmative Finance Action for Women in Africa (AFAWA), through Women Entrepreneurs Finance Initiative and Japanese International Cooperation Agency private-sector investment.\textsuperscript{1269} Japan’s investment in AFAWA will improve access to finance for women entrepreneurs in Africa.\textsuperscript{1270}

Japan has fully complied with its commitment to support both youth employment and entrepreneurship in Africa. Japan supported youth employment in Africa through the ABE Initiative and supported entrepreneurship in Africa through investing in AFAWA to finance women entrepreneurs in Africa and through its TICAD7 commitments.

Thus, Japan receives a score of +1.

\textit{Analyst: Lisa Hub}

\textbf{United Kingdom: 0}

The United Kingdom has partially complied with its commitments to support entrepreneurship and youth employment in Africa through bilateral and multilateral initiatives.


\textsuperscript{1268} TICAD7: Japan’s Contribution for Africa (Tokyo) August 2019. Access Date: 19 December 2019.

\textsuperscript{1269} TICAD7: Japan’s Contribution for Africa (Tokyo) August 2019. Access Date: 19 December 2019.

On 5 August 2019, the Department for International Development (DFID) reinforced its group of “sector development” initiatives, including the ongoing Kenya Market Assistance Programme, which has a budget of GBP48.2 million from 2012-2020.\textsuperscript{1271} One of the programme’s components is youth employment.\textsuperscript{1272}

On 28 August 2019, DFID announced that Unilever is receiving aid from the United Kingdom to support female entrepreneurs in Africa to start their own businesses.\textsuperscript{1273}

On 27 September 2019, the United Kingdom announced that it would invest GBP90 million into Financial Sector Deepening Africa, a non-profit that informs the poorest Africans about how to handle their money.\textsuperscript{1274} The money being invested by the United Kingdom will mobilize GBP500 million in private sector investment.\textsuperscript{1275} Both the aid package and private investment will allow for small financial services businesses and entrepreneurs to expand their companies.\textsuperscript{1276}

On 4 October 2019, the United Kingdom announced it would continue its majority funding to GuarantCo, which offers “innovative local currency contingent credit solutions.”\textsuperscript{1277} An example of these credit solutions is providing “guarantees” to investor groups if they offer support to “local capital markets.”\textsuperscript{1278} This is an example of the United Kingdom providing financial support to small and medium enterprises by encouraging private sector investment.\textsuperscript{1279}

The United Kingdom has funded bilateral initiatives that support entrepreneurship and youth employment in Africa. However, the United Kingdom has not supported entrepreneurship and youth employment in Africa through multilateral initiatives.

Thus, the United Kingdom receives a score of 0.

\textit{Analyst: Mark Edwards}

\textsuperscript{1271} Overview of sector transformation programmes funded by DFID, Institute of Development Studies (Falmer) 05 August 2019. Access Date: 12 December 2019. https://assets.publishing.service.gov.uk/media/5d9b4e97e5274a5a29d7c22a/617_Sector_Transformation_Programme s.pdf.

\textsuperscript{1272} Overview of sector transformation programmes funded by DFID, Institute of Development Studies (Falmer) 05 August 2019. Access Date: 12 December 2019. https://assets.publishing.service.gov.uk/media/5d9b4e97e5274a5a29d7c22a/617_Sector_Transformation_Programme s.pdf.


**United States: 0**

The United States has partially complied with its commitment to take bilateral or multilateral action to support both youth employment and entrepreneurship in Africa.

On 26 September 2019, Senator Lindsey Graham introduced S.2583, the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2020.\(^{1280}\) The Department of State, Foreign Operations and Related Programs Fiscal Year 2020 Congressional Budget Justification shows the congressional appropriation to the United States African Development Foundation (USADF) dropping from USD30 million in 2018 to USD4.628 million in 2020.\(^{1281}\)

On 27 September 2019, the USADF and Nigeria signed a memorandum of understanding agreeing to a five-year partnership.\(^{1282}\) The partnership commits both countries to invest USD1 million annually towards the development of small and medium sized enterprises in the Niger State, with an emphasis on youth and women.\(^{1283}\)

The United States has partially complied with its commitment to take bilateral and multilateral action to support both youth employment and entrepreneurship in Africa, noting that it has reduced congressional appropriation to the USADF for supporting these initiatives.

Thus, the United States receives a score of 0.

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**European Union: +1**

The European Union has fully complied with its commitments to support entrepreneurship and youth employment in Africa.

On 11 September 2019, the EU and African Union (AU) alliance invested EUR17.6 million in Erasmus+, a program which allows for university exchanges between many African and European countries.\(^{1284}\) The goal of the alliance’s partnership is “investing in people by investing in education and skills.”\(^{1285}\)

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On 19 September 2019, the EU independently announced an initiative, called BEE-LIEVE to help women and landless youth who are considered “smallholder” beekeepers. This initiative works on “improving the technical, business and entrepreneurial skills of small producers and other value chain actors and supporters” and offers capacity building for entrepreneurs.

The EU has invested in initiatives supporting entrepreneurship and youth employment in Africa. Thus, the EU receives a score of +1.

*Analyst: Mark Edwards*

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